# Message Text

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NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

SAJ-01 ACDA-19 SS-20 NSC-10 H-03 DRC-01 EB-11 OMB-01

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S E C R E T SECTION 1 OF 3 USNATO 5279

E.O. 11652: GDS 12-31-81 TAGS/ MCAP, NATO, DA

SUBJECT: DANISH FORCES FOR NATO

REF: USNATO 4517; COPENHAGEN 2540

SUMMARY. AS A RESULT OF NEW DANISH DEFENSE ACT (APRIL 1973), ARMED FORCES ARE BEING RESTRUCTURED AND CONSCRIPTION TERM IS BEING REDUCED FROM 12 TO 9 MONTHS. DENMARK CLAIMS TRAINING GIVEN TO 9 MONTH INDUCTIEES IS SUPERIOR TO FORMER 12 MONTH PROGRAM. DANISH REPLY TO DPQ(73) CONTINUES EFFORT TO PROTRAY DEFENSE REFORMES, EXPECIALLY SHIFT IN EMPHASIS FORM CONCRIPTS TO REGULARS, AS INCREASING COMBAT EFFECTIVENESS. TOTAL MILLTARY PERSONNEL ARE BEING REDUCED. MAIN FEATURES OF NEW DEFENSE PROGRAM ARE OUTLINED BELOW; FULL DETAILES HAVE NOT BEEN FINALIZED. MILITARY POSTURE CONTINUES TO BE HAMPERED BY OBSOLETE EQUIPMENT AND LIMITED TRAINING, EXPECIALLY RESERVISTS' TRAINING. AUGMENTED FUNDING FOR NEW EQUIPMENT IS TO BE MADE AVAILABLE, BUT MODERNIZATION PROGRAM CONTINUES AT SECRET

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A MODERATE PACE. ON PLUS SIDE, TOW, REDEYE, FPBS, AND OVER 20 COMBAT AIRCRAFT ARE BEING PROCURED. COUNTRY PLANS ARE WELL BELOW NATO FORCE GOALS, ESPECIALLY FOR MODERN SHIPS AND AIRCRAFT. DEFENSE EXPENDITURES DECLINE IN REAL TERMS IN 1973

OVER 1972;SPENDING IS TO INCREASE IN REAL TERMS BY ABOUT 2
PERCENT PER ANNUM BETWEEN 1974 AND 76 PERIOD. SHARE OF GNP FOR
DEFENSE IS ESTIMATED AT 2.7 PERCENT IN 1973. QUERIES AND
COMMENTS WHICH MISSION INTENDS TO MAKE AT NATO'S MULTILATERAL
REVIEW SESSION QUESTION IMPACT OF RESTRUCTURING ON DENMARK'S
COMBAT CAPABILITIES. END SUMMARY.

1. FORCES. A. ARMY. (1) FORCE STRUCTURE AND PERSONNEL.
NEW 1973 DANISH ARMY STRUCTURE AS COMPARED TO 1973 COMMITMENT
TO NATO FOLLOWS:

OPERATIONAL OPERATIONAL READINESS 1973 READINESS

STATUS 1973 STRUCTURE NATO COMMITMENT STATUS

B1/B2 5 MECHANIZED BDES 4 MECHANIZED BDES B1/B2

B1,C2,C3 BORNHOLM FORCE BORNHOLM FORCE B1,C2,C3 (BDE EQUIVALENT) (BDE EQUIVALENT)

C2 21 REGIONAL DEFENSE 15 REGIONAL DEFENSE C2
BATTALIONS BATTALIONS
------ 2 INFANTRY BDES C3

FURTHER MORE, ALL 8 INCH HOWITZER ANDHONEST JOHN BATTERIES ARE NOW IN LOWEST READINESS STATUS C. NEW ARMY STRUCTURE CALLS FOR MORE UNITS WITH FEWER PERSONNEL. ARMY CONSISTS OF TWO MAJOR COMPONENTS: FIELD FORCE AND LOCAL DEFENSE FORCE. FIELD ARMY IS MADE UP OF A COVERING FORCE AND A NUMBER OF RESERVE UNITS. THE COVERING FORCE CONSISTS OF A STANDING FORCE OF 5 BRIGADES PLUS A SUPPLEMENTARY (MOBILIZATION) FORCE. COMPONENTS OF BORNHOLM FORCE BELONG TO BOTH FIELD ARMY AND LOCAL DEFENSE FORCE. FIELD UNITS ARE PROGRAMMED TO BE BROUGHT UP TO FULL STRENGTH IN BOTH PERSONNEL AND EQUIPMENT BY MPLUS 24 HOURS. REORGANIZATION OF DANISH FORCES ALSO INCLUDES REDUCTION IN PERIOD OF CONSCRIPTION SERVICE FROM 12 TO 9 MONTHS. STANDING FORCE IS BEING REDUCED FROM 13,000 TO 8,500; STANDING FORCES IS TO BE SECRET

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BACKED UP WITH SUPPLEMENTARY FORCE OF 4,500. SHORTAGE IN STANDING FORCE WILL BE COMPENSATED BY CONSCRIPTS, UNTIL 8,500 REGULARS ARE ON HAND. FIVE MECHNIZED BDES ARE TO BE MANNED AT 33 PERCENT OF WAS. BORNHOLM FORCE IS BEING REDUCED FROM 966 TO ABOUT 600 PERSONNEL (MANNED AT 22 PERCENT OF WAS). TOTAL ACTIVE TUDY ARMY STRENGTH IS 21,450 OVER 1974 TO 78 PERIOD, WITH ABOUT 60 PERCENT REGULARS. REGULARS ARE PROJECTED TO INCREASE OVER 1973 LEVEL BY APPROXIMATELY 3,300. IN AN EFFORT TO RECRUIT REGULARS, VOCATIONAL TRAINING HAS BEEN OFFERED AND GENERAL SERVICE CONDITIONS ARE BEING IMPROVED. CONSCRIPTS DROP FROM ROUGHLY 15 TO 9 THOUSAND. ARMY, WHICH RELIES HEAVILY ON MOBILIZATION HAS 131,000 RESERVISTS ON ROLLS, OF WHOM 82,200 ARE TO BE RECALLED DURING FIRST 15 DAYS

OF MOBILIZATION, WITH 53,500 GOING TO NATO ASSIGNED/ EARMARKED UNITS. DURING 1973 APPROXIMATELY 3,100 RESERVISTS ARE TO RECEIVE ANNUAL TRANING, INCREASING TO 4,150 IN 1974, AND TO 5,850 IN 1975. RESERVISTS WILL BE RECALLED FOR PERIODS VARYING FROM 2 TO 14 DAYS, WITH 5 DAYS BEING THE AVERAGE. THE 1974 NATO COMMITMENT AND THE PROJECTED STRUCTURE FOR REMAINING YEARS IN 1975-78 PLANNING PERIOD ARE THE SAME AS THE 1973 STRUCTURE, EXCEPT FOR DEACTIVATION OF HONEST JOHN IN 1975 WITHOUT REPLACEMENT.

(2) EOUIPMENT AND LOGISTICS. AS RESTRUCTUREING PROGRAM HAS NOT BEEN FINALIZED, SPECIAL DISTRIBUTION EQUIPMENT AND AMMUNITION TABLES HAVE NOT BEEN FILLED IN BEYOND 1972. EQUIP-MENT MODERNIZATION PLAN IS MODEST. HIGHLIGHT OF PROGRAM IS DECISION TO PROCURE TOW ANTI-TANK MISSILE SYSTEM (TO ENTER SERVICE WITH COMBAT BRIGADES IN 1974/75),, REPLACING FIRST GENERATION COBRA SYSTEM. A MECHANIZED ANTI-TANK MINELAYER SYSTEM IS TO BE INTRODUCED IN 1974/75. AN IMPROVED VERSION OF SAM REDEYE WILL ENTER SERVICE IN 1974/75. PROCUREMENT OF A NEW MBT (UNIDENTIFIED) TO REPLACE CENTURION TANK IS SCHEDULED TO START IN 1974/75. PROCUREMENT OF APCS (LATE IN PLANNING PERIOD) AND ARMORED FIGHTING VEHICLES (1975/76) BOTH MOUNTED WITH 20-30 MM GUN IS ALSO PLANNED. HONEST JOHN IS BEING PHASED OUT WITHOUT REPLACEMENT WITHIN PLANNING PERIOD. INTRO-DUCTION OF NEW NEW INFANTRY WEAPON TO REPLACE PRESENT RIFLE (U.S.-MK1, GARRAND) AND 9 MM SUBMACHINEGUN IS PLANNED TO BEGIN IN 1974/75. ACQUISITION OF 12 LIGHT FIXED WING AIRCRAFT IS PLANNED IN 1974. OTHER PLANNED IMPROVEMENTS INCLUDE SECRET

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MODERNIZATION OF ARTILLERY FIRE DIRECTION SYSTEM AND RPOCUREMENT OF NEW FUSES FOR EXISTING AMMUNITION SHESLS. EW AND NBC PROTECTION AND DETECTION EQUIPMENT IS ALSO TO BE PROCURED. ARMY PLANS TO INCREASE WAR RESERVES, EVENTUALLY MEETING NATO STOCKPILE GUIDELINES. (NATO GUIDELINES CALL FOR SUFFICIENT STOCKS TO SUPPORT FORCES UNTIL RESUPPLY BECOMES EFFECTIVE; STOCKS SHOULD IN NO CASE BE LESS THAN 30 DAYS.) DETAILS ARE NOT NOW AVAILABLE. THE OVERALL LOGISTICS SUPPORT SYSTEM IS BEING REORGANIZED/MODERNIZED, WITH INCREASED PRIORITY BEING GIVEN TO ENSURING AND MAINTAINING CAPABILITY OF DANISH FORCES TO RECEIVE AND SUPPORT EXTERNAL REINFORCEMENTS IN ACCORDANCE WITH APPROVED PLANS AND AGREEMENTS.

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SAJ-01 SS-20 NSC-10 ACDA-19 H-03 EB-11 OMB-01 DRC-01

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B. NAVY (1) FORCE STRUCTURE AND PERSONNEL. 1973 NAVAL STRUCTURE IN NUMBER OF SHIPS (EXCEPT FOR PHASING OUT OF ONE OCEAN EXCORT AND ONE FAST PATROL BOAT (FPB) IS ESSENTIALLY THE SAME AS 1973 COMMITMENT TO NATO. HOWEVER AS A CONSEQUENCE OF RECUTION IN PERSONNEL AND TRAINING LIMITATIONS NEALY ALL NAVAL UNITS FROM 1973 ONWARD WILL BE CATEGORIZED FROM A1 TO B1 AND IN SOME CASES TO LOWER READINESS STATUS C. IN ENTIRE NAVY, ONLY TWO OCEAN EXCORTS ARE CARRIED AS A1. MEMORANDUM STRESSES REQUIRED NUMBER OF TRAINED PERSONNEL TO UPGRADE READINESS STATUS OF OTHER SHIPS CAN BE PROVIDED WITHIN 48 HOURS. NATO 1974 COMMITMENT IS TWO DESTROYERS (ONE B1, ONE C5), FOUR OCEAN EXCORTS (TWO A1, ONE B3, ONE C5), FOUR COASTAL EXCORTS (TWO B1, TWO C5), 10 FPBS (SEVEN B1, THREE C5), 6 COASTAL SUBMARINES, PLUS 9 SEAWARD DEFENSE CRAFT, 17 MINELAYER AND MINESWEEPERS AND 2 SUPPORT SHIPS. COASTAL DEFENSE SYSTEM IS BEING MAINTAINED. DURING OUTYEARS OF REVIEW PERIOD (1975-78), MODERN GUIDED MISSILE FAST PATROL BOATS, MINELAYERS AND SURVEI-LANCE/ ATTACK HELICOPTERS ARE TO ENTER SERVICE, AS WELL AS ONE NEW TYPE OCEAN EXCORT, BUILT PRIMARILY FOR FISHERY INSPECTION/ SECRET

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PROTECTION. ACTIVE DUTY NAVAL PERSONNEL ARE BEING REDUCED FROM 6,440 IN 1972 TO 5,760 BY 1974, AT WHICH LEVEL PERSONNEL REMAIN OVER REVIEW PERIOD. RECUCTION IS TO BE IN SHORE-BASED PERSONNEL. REGULARS, WHO ARE TO MAKE UP 65 PERCENT OF ACTIVE STRENGTH, INCREASE FROM 3,620 IN 1972 TO 3,760 BY 1974 AND BEYOND. ACTUAL STRENGTH IS ABOUT 61 PERCENT OF WAS. SOME 3,700 RESERVISTS ARE ON ROLLS FOR 1974 TO 78 PERIOD. NO RESERVIST TRAINING IS PLANNED OVER 1974 TO 78 PERIOD, WITH ONLY 30 RESERVISTS SCHEDULED TO UNDERGO REFRESHER TRAINING IN 1973. TWO CAT A OCEAN ESCORTS ARE REPORTED MANNED AT 90 PERCENT OF WAS; CAT B UNITS AT 92 PERCENT; AND CAT C SHIPS ARE REPORTED AS NOT MANNED IN PEACETIME. MEMORANDUM STATES MAJOR PART OF SHIPS WILL BE MANNED BY A SKELETON COMPLEMENT DURING WINTER

#### SEASON.

(2) EQUIPMENT AND LOGISTICS. MODERNIZATION PLANS FOR SMALL OBSOLETE DANISH NAVY ARE LIMITED. EIGHT GUIDED MISSILE FAST PATROL BOATS (TB-68) ARE UNDER CONSTRUCTION AND 2 ADDITIONAL ONES ARE PLANNED; INTRODUCTION IS TO BEGIN IN 1975. BOATS ARE TO BE ARMED WITH SURFACE-TO-SURFACE MISSILE (TYPE NOT YET DECIDED), NEW WIRE GUIDED TORPEDOES AND 76 MM COMPACT GUN. FPBS REMAINING IN SERVICE ARE TO BE FITTED WITH MODERN WIRE GUIDED TORPEDOES. THE TWO LOUGEN CLASS CABLE MINELAYERS ARE TO BE REPLACED BY MODERN MINELAYER IN 1975. A MODERN TYPE OCEAN ESCORT, BUILT PRIMARILY FOR FISHERY PRUPOSES BUT CAPABLE OF CARRYING AN ASW HELICOPTER AS WELL AS ARMAMENTS, SONAR, AND DEPTH CHARGES, IS ALSO TO BE INTRODUCED IN 1975. ACQUISITION OF 8 SURVEILLANCE/ATTACK HELICOPTERS (TYPE UNDECIDED) IS PLANNED BY 1977/78. IN POST-1978 PERIOD, THE 4 TRITON CLASS COASTAL ESCORTS ARE TO BE REPLACED BY 3 NEW TYPE CORVETTES (DESIGNATED KV-72 CLASS). LIFE-CYCLE OF FOUR EXISTING DELFINEN CLASS COASTAL SUBMARINES HAS BEEN EXTENDED PAST LATE 1970S. POSTPONEMENT OF REPLACEMTN PLANS FOR COASTAL ESCORTS AND SUBMARINES WILL LIKELY REDUCE NUMBER OF COMBAT READY ESCORTS AND SUBS IN LATE 1970S. THE TWO EXISTING DESTROYERS AND THE NEW CORVETTES ARE TO BE EQUIPPED WITH SEA SPARROW SAM SYSTEM. AS AN INTERIM MEASURE, SEA SPARROW MAY BE INSTALLED ON A FEW IN-SERVICE MINELAYERS. RATT TELETYPE EQUIPMENT IS EXPECTED TO BE INSTALLED IN SHIPS AS WELL AS SHORE INSTALLATIONS BY 1974. ONE SUPPORT SHIP IS TO BE PHASED OUT AND LOGISTIC SUPPORT FOR FPBS IS TO BE PROVIDED FROM SHORE BY A MOBILE BASE; THE OTHER SECRET

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SUPPORT SHIP IS TO BE REPLACED BY A CONVERTED MINELAYER. INTENTION IS TO MEET NATO FORCE TOAL FOR 30 COMBAT DAYS OF STOCKS. MEMORANDUM STATES STOCKS, WITH FEW EXCEPTIONS, ARE AVAILABLE AT 30 DAY LEVEL. SPECIAL DISTRIBUTION TABLES FURNISH SKETCHY INFORMATION ON WAR RESERVES: ANTI-SHIP TORPEDOES ARE CARRIED AT 30 DAYS; MINES ARE NOT REPORTED IN DAYS; AND AMMUNITION IS NOT REPORTED AT ALL. MEMORANDUM ALSO INDICATES IT IS DOUBTFUL IF AMMO PROCUREMENT PLANS WILL BE FINALIZED UNTIL SHIP MODERNIZATION PROGRAMES FIRMER. IMPROVEMENTS TO OVERALL NAVAL LOGISTICS ARE UNDER STUDY.

C. AIR FORCE. (1) STRUCTURE AND PERSONNEL. SQUADRON
COMMITMENT TO NATO UNDERTAKEN FOR 1973 IS BEING MET; HOWEVER UE
FOR HUNTER IDF SQUADRON HAS BEEN PHASED FROM 16 TO 8
(SQUADRON IS TO BE DISBANDED IN 1974). 1974 NATO COMMITMENT
CONSISTS OF 3 ATTACK (TWO F-100 D/F, ONE F/TF-35), ONE RECONNAISSANCE/ATTACK (RF/TF 35), 2 AWX (F/TF-104G), FOUR NIKE
HERCULES SAM AND FOUR HAWK SAM SQUADRONS. ALL OF THE COMMITTED
SQUADRONS ARE IN OPERATIONAL READINESS STATUS A1. IN LINE WITH
RESTRUCTURING PROGRAM, UE FOR ATTACK AND AWX SQUADRONS IS BEING
INCREASED IN 1974; INCREASE FOR ATTACK SQUADRON CONTINUES IN
1975. BY 1975 F-100 ATTACK AND F-104 AWX SQUADRONS HAVE UE OF

20 AIRCRAFT. NEW STRUCTURE IS 6 FLYING SQUADRONS OF 116 AIR-CRAFT AND 8 SAM SQUADRONS. ACTIVE DUTY PERSONNEL ARE TO BE REDUCED FROM 9,466 AT END-1972 TO 6,955 BY EN-1974, AT WHICH LEVEL PERSONNEL STRENGTH REMAINS OVER REST OF PLANNING PERIOD. 80 PERCENT OF ACTIVE FORCE IS TO BE REGULARS. CONSTRIPTS AE BEING REUCED FROM 3,974 IN 1972, TO 1,965 IN 1973 TO STEADY LEVEL OF 1,350 FOR 1974 TO 78 PERIOD. ACTUAL STRENGTH IS HALF OF WAS. RESERVIST POOL IS 20 THOUSAND IN 1973, REDUCING TO 17 THOUSAND BY 1975. 7 THOUSAND RESERVISTS ARE TO BE RECALLED DURING FIRST 15 DAYS OF BOBILIZATION. ONLY 130 RESERVISTS ARE SCHEDULED FOR ANNUAL REFRESHER TRAINING. IN 1973 NUMBER OF FLYING HOURS VARY FROM 180 TO 200 HOURS; FLYING HOURS FOR ALL TYPES OF AIRCRAFT ARE TO INCREASE TO 225 HOURS BY 1974, WITH AIRCREW TO AIRCRAFT RATIO AT 1.35 TO 1. NO FLYING HOURS OR CREW RATIOS ARE REPORTED BEYOND 1974. MEMORANDUM INDICATES OVERALL PERSONNEL SITUATION IS REGARDED WITH SOME CONCERN DUE TO RE-DUCED CONSCRIPT SERVICE AND REDUCED FINANCIAL RESOURCES. A LACK OF TECHNICAL PERSONNEL IN THE AIRFRAME/ENGINE FIELD STILL EXISTS.

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(2) EQUIPMENT AND LOGISTICS. AIR FORCE MODERNIZATION PROGRAM IS VERY MODEST. IN LINE WITH NEW DEFENSE ACT, TOTAL NUMBER OF COMBAT AIRCRAFT IS INCREASING FROM 112 TO 116; TOTAL OF 116 INCLUDES AIRCRAFT OFFSETTING DISBANDMENT OF HUNTER IDF

SQUADRON (16 AIRCRAFT), WHICH IS NOT BEING REPLACED. HENCE 20 AIRCRAFT OVER 1972 LEVEL ARE BEING ADDED TO OPERATIONAL SQUADRONS: 8 F-100 D/F, 4 F-35 DRAKEN, AND 8 F/TF-104G. TO IMPLEMENT PROJECTED F-100 AND DRAKEN INCREASES, ABOUT 14 USED F-100 AND 5 F-35 ARE TO BE PROCURED IN 1973/74 (BUYS INCLUDE AIRCRAFT TO COVER ATTRITION). PROGRAM TO MODIFY THE 22 CF 104S PURCHASED FROM CANADA TO F104G AWX IS EXPECTED TO BE COMPLETED IN 1974 (ACCOUNTING FOR INCREASE IN F-104S). REPLACEMENT OF TWO F-100 SOUADRONS IS NOT PLANNED UNTIL POST-1978 PERIOD. RE-PLACEMENT FOR "CHIPMUNK" LIGHT TRAINING AIRCRAFT IS TO BE PROCURED IN 1974. PROCUREMENT OF 3 C-130 TRANSPORTS (UNDER NATIONAL COMMAND), REPLACING C-54, WAS INITIATED EARLY IN 1973; C-130S ARE TO ENTER SERVICE IN 1975. PROCUREMENT OF RADAR HOMING AND WARNING EQUIPMENT (RHAW) FOR ALL COMBAT AIRCRAFT HAS BEEN INITIATED: INSTALLATION IS TO BE COMPLETED WITHIN SECRET

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PERIOD. ACTIVE ECM EQUIPMENT FOR AIRCRAFT IS ALSO PLANNED. NIGHT RECCE EQUIPMENT FOR RF-35 DRAKEN IS TO BE PROCURED IN 1974/75. NATO FORCE GOAL TO PROCURE 2 SAM LOW BATTERIES IS NOT BEING IMPLEMENTED. DANISH HAWK IMPROVEMNT PROGRAM IN COORDI-NATION WITH AN OVERALL EUROPEAN IMPROVEMENT PROGRAM IS IN PLANNING STAGE; A COMMON AGREEMENT IS ANTICIPATED IN 1973/74. SAM CAP MODIFICATION OF NIKE IS UNDERWAY: COMPLETION IS EXPECTED IN 1975. PROTECTION OF EXISTING SAM UNITS IS CONTINUOUSLY BEING IMPROVED. ALL BASES ARE BEING TONED DOWN AND CAMOUFLAGED. SHELTERS FOR 70 PERCENT OF AIRCRAFT ARE TO BE PROVIDED THROUGH NATO INFRASTRUCTURE PROGRAM (SHELTERS ARE TO BE COMPLETED ON 5 AIRFIELDS BY END-75); NATIONAL FUNDING OF 30 PERCENT NOT COVERED BY NATO PROGRAM, IS NOT IN DANISH VIEW ECONOMICALLY FEASIBLE WITHIN PLANNING PERIOD. AIRFIELD PROTECTION IS TO BE IMPROVED THROUGH ACQUISITION OF 40 MM L/70 GUNS. MEMO-RANDUM STATES NATIONAL GOAL IS TO BUILD UP TO 30 COMBAT DAYS OF STOCKS. IN 1973 ONLY DROP TANKS ARE SUBSTANTIALLY BELOW 30 DAY LEVEL. BY END OF PLANNING PERIOD, BOMBS OF ALL CATEGORIES, 2.75 INCH AMMO, AGM AND DROP TANKS ARE REPORTED BELOW 20 DAYS. SAMS ARE NOT REPORTED IN MUBER OF DAYS.

2. DEFENSE EXPENDITURES. A. FINANCIAL AND ECONOMIC SECTION OF DPQ(73) REPORTS FOLLOWING DEFENSE EXPENDITURES IN MILLIONS OF DANISH KR  $\cdot$ 

FY1972/73 3443.7 FY1973/74 3317.9 FY1974/75 3679.9 FY1975/76 3750.0 FY1976/77 3824.7 (FISCAL YEAR COVERS PEIOD APRIL TO MARCH)

IN MONETARY TERMS DEFENSE SPENDING IS PROJECTED TO INCREASE BY CLOSE TO 11 PERCENT IN 1974 OVER 1973, DROPPING TO 2 PERCENT INCREASE IN 195 OVER 1974 AND 1976 OVER 1975. HOWEVER,

MEMORANDUM STATES ESTIMATES FOR 1973 THROUGH 76 DO NOT INCLUDE EXPECTED SUPPLEMENTAL APPROPRIATIONS FOR PRICE AND WAGE INCREASES. FURTHERMORE POSSIBLE INCREASES IN CONSCRIPT PAY ARE TO BE COVERED BY CORRESPONDING INCREASES IN DEFENSE BUDGET RATHER THAN SIFTED FROM AVAILABLE DEFENSE RESOURCES. DECISION TO REDUCE PUBLIC EXPENDITURES (INCLUDING DEFENSE) ANNOUNCED LAST SECRET

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YEAR APPARENTLY HAS BEEN ACCOUNTED FOR IN NEW ESTIMATES. ESTIMATE FOR FY1973/74 IS IN APRIL 1972 PRICES; ESTIMATES FOR POST YEARS ARE IN APRIL 1973 PRICES. UTILIZATION OF VARYING PRICE ASSUMPTIONS MAKES IT DIFFICULT TO PREDICT REAL TERM LEVEL OF DEFENSE SPENDING, BUT IT APPEARS THAT IF SUPPLEMENTAL APPROPRIATIONS COVERING PRICE AND WAGE INCREASES ARE ENACTED, DEFENSE BUDGETS WILL GROW BY ABOUT TWO PERCENT ANNUALLY IN REAL TERMS OVER 1974 TO 76 PERIOD. DEFENSE SPENDING DECREASES IN REAL TERMS IN 1973 AS COMPARED TO 1972.

B. MEMORANDUM EMPHASIZES AUGMENTED SPENDING FOR MAJOR EQUIPMENT. EXPENDITURES FOR MAJOR EQUIPMENT CLIMB FROM 489.8 MILLION DANISH DR. IN 1972, TO 520.5 IN 1973, TO 679.2 IN 1974, AND THEN GRADUALLY INCREASES TO 686.4 IN 1975 AND 701.5 IN 1976. CONCOMITANTLY BETWEEN 1972 AND 74 AN INCREASING SHARE OF DEFENSE BUDGET (FROM ROUGHLY 14 TO 18 PERCENT) IS FOR MAJOR EQUIPMENT. 18 PERCENT PORTION IS PROJECTED AS BEING MAINTAINED IN 1975 AND 76. SHARE OF DEFENSE BUDGET FOR PERSONNEL EXPENDITURES DECLINES VERY SLIGHTLY BETWEEN 1972 AND 74; HOWEVER PERCENTAGE OF DEFENSE BUDGET FOR PERSONNEL IS CONSIDERABLY BELOW 1970/71 SHARE. MEMORANDUM STATES THIS TREND REFELCTS AN IMPROVED BALANCE BETWEEN PERSONNEL AND EQUIPMENT COSTS.

C. DISTRIBUTION OF DEFENSE RESOURCES AMONG THE SERVICES IN 1973 SHOWS APPROXIMATELY 40 PERCENT GOING TO THE ARMY AND HOME GUARD, 19 PERCENT TO NAVY, 26 PERCENT TO AIRFOCE, AND 15 PERCENT TO OVERALL DEFENSE ESTABLISHMENT. DISTRIBUTION REMAINS APPROXIMATELY THE SAME OVER PLANNING PERIOD.

D. USNATO ESTIMATES SHARED OF GNP FOR DEFENSE WILL BE 2.7 PERCENT IN 1973, WITH A SLOW DCLINE IN PERCENT OF GNP FOR DEFENSE OVER PLANNING PERIOD.

3. PROPOSED USNATO POSITION FOR MULTILATERAL EXAMINATION. AT NATO'S MULTILATERAL EXAMINATION OF DANISH 1974 TO 78 FORCE PLANS, NOW SCHEDULED FOR NOVEMBER 8, USNATO PROPOSES TO RAISE FOLLOWING POINTS:

A. EXPRESS HOPE THAT IMPLEMENTATION OF DETAILS OF RESTRUCTURING PROGRAM, WILL INCLUDE COMPENSATORY MEASURES NECESSARY TO PREVENT A FURTHER DETERIORATION IN DENMARK'S SECRET

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MILITARY POSTURE. ANY SIGNIFICANT DETERIORATION WOULD BRING INTO QUESTION DENMARK'S ABILITY TO HOLD OUT AGAINST AN ATTACK LONG ENOUGH FOR NATO REINFORCEMENTS TO ARRIVE.

B. NOTE EMPHASIS IN DPQ(73) ON AUGMENTED FUNDING FOR EQUIPMENT BUT EXPRESS DISAPPOINTMENT IN LIMITED EQUIPMENT MODERNIZATION ACTUALLY PLANNED. ENCOURAGE DENMARK TO SPEED UP PACE OF REPLACING OBSOLETE EQUIPMENT AND IN PARTICULAR TO IMPLEMENT FULLY ANTI-TANK IMPROVEMENT PROGRAM. SOUND NOTE OF CAUTION THAT EQUIPMENT MODERNIZATION IS NOT POSSIBLE WITHOUT MEANINGFUL REAL TERM INCREASES IN DEFENSE SPENDING.

C. NOTE INCREASED RELIANCE ON MOBILIZATION FORCES (UNDER RESTRUCTURING PROGRAM) AND EXPRESS CONCERN OVER LOW NUMBER OF RESERVISTS RECEIVING ANNUAL REFRESHER TRAINING. ASK IF DENMARK ANTICIPATES PROBLEMS IN RECRUITING ADDITIONAL REGULARS WHO FORM SUCH AN ESSENTIAL COMPONENT OF RESTRUCTURING PROGRAM.

D. NOTE IMPORTANTANCE US ATTACHES TO WRM AND CITE DECLINE IN AIR FORCE WAR RESERVES. STRESS THAT US IS PARTICULARLY CONCERNED OVER DECLINE IN AIR AMMUNITION.

E. NOTE IMPORTANCE OF AIRCRAFT SURVIVABILITY PROGRAM AND ASK FOR MORE DETAILS ON CURRENT STATUS AND FUTURE PLANS FOR NATO FUNDED SHELTERS. MCAULIFFE

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## Message Attributes

Automatic Decaptioning: X Capture Date: 15 APR 1999 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: n/a Control Number: n/a Copy: SINGLE Draft Date: 01 NOV 1973 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED

Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: cunninfx
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973| ISNATO05279

Document Number: 1973USNATO05279 Document Source: ADS Document Unique ID: 00

Drafter: n/a Enclosure: n/a

Executive Order: 11652 GDS 12-31-81

Errors: n/a Film Number: n/a From: USNATO

Handling Restrictions: n/a

Image Path:

Legacy Key: link1973/newtext/t19731169/dchcraaq.tel Line Count: 461 Locator: TEXT ON-LINE

Office: n/a

**Original Classification: SECRET** Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 9

Previous Channel Indicators:
Previous Classification: SECRET Previous Handling Restrictions: n/a Reference: USNATO 4517; COPENHAGEN 2540

Review Action: RELEASED, APPROVED Review Authority: cunninfx

Review Comment: n/a Review Content Flags: Review Date: 14 AUG 2001

**Review Event:** 

Review Exemptions: n/a
Review History: RELEASED <14-Aug-2001 by kellerpr>; APPROVED <24-Sep-2001 by cunninfx>

**Review Markings:** 

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

**Review Media Identifier:** Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN

Status: <DBA CORRECTED> gwr 19990421 Subject: DANISH FORCES FOR NATO

TAGS: MARR

To: STATE SECDEF INFO COPENHAGEN USNMR SHAPE

**USCINCEUR** USLOSACLANT

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005